

## Message Text

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PAGE 01 STATE 010563  
ORIGIN L-03

INFO OCT-01 EA-07 NEA-10 IO-13 ISO-00 MCT-01 DHA-02 ORM-02  
SSO-00 SY-05 FBIE-00 VO-03 SCA-01 CIAE-00 DODE-00  
PM-04 H-01 INR-07 NSAE-00 NSC-05 PA-01 PRS-01 SP-02  
SS-15 USSS-00 COME-00 INRE-00 /084 R

DRAFTED BY L:SMSCHWEBEL:MRP  
APPROVED BY L - STEPHEN M. SCHWEBEL  
M/CT -D.HECK  
L/SFP - L.FIELDS  
D/HA/ORM-GWARREN  
-----172152Z 070886 /62

O R 172116Z JAN 77  
FM SECSTATE WASHDC  
TO USMISSION GENEVA IMMEDIATE  
INFO USMISSION USUN NEW YORK  
AMEMBASSY TEL AVIV  
AMEMBASSY CANBERRA

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E.O. 11652: N/A

TAGS: SREF, UNHCR

SUBJECT: ASYLUM AND TERRORISM

REFS: (A) GENEVA 255, (B) GENEVA 274

1. USDEL SHOULD SUPPORT PROPOSED ISRAELI AMENDMENT  
TO PARA. 2 OF ART. 2 SET OUT IN REFTEL (A). IT FULLY  
CONFORMS TO ESTABLISHED USG POLICY OF OPPOSITION TO  
TERRORISM AND OPPOSITION TO TREATING ACTS OF TER-  
RORISM AS POLITICAL ACTS WHICH MERIT ASYLUM AND  
AVOIDANCE OF EXTRADITION.  
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2. WE CONCUR IN TACTICAL DESIRABILITY OF ISRAELIS  
FINDING A PROPONENT OTHER THAN ISRAEL. IN THAT  
REGARD, USDEL IS AUTHORIZED TO ASSIST ISRAEL IN  
FINDING OTHER SPONSORS, AND TO JOIN OTHER DELEGATIONS IN  
PROPOSING THIS AMENDMENT.

3. WE ESTIMATE THAT THE CHANCES OF SUCH AN AMENDMENT BEING ADOPTED, REGARDLESS OF SPONSORSHIP, TO BE PROBLEMATIC, IN VIEW OF WELL KNOWN INDULGENCE OF TERRORISTIC ACTIVITY THAT CHARACTERIZES CURRENT INTERNATIONAL ASSEMBLIES. IF THIS AMENDMENT IS NOT IN FACT PROPOSED, OR IF IT IS DEFEATED, USDEL SHOULD TAKE CARE TO PUT BEST FACE POSSIBLE ON RECORD, E.G., BY NOTING THAT THESE CRIMES WOULD IN FACT BE SERIOUS COMMON OFFENCES UNDER LAWS AND REGULATIONS OF MOST CONTRACTING STATES GRANTING ASYLUM AND THAT THEY IN ANY EVENT CANNOT BE VIEWED AS PERMISSIBLE POLITICAL ACTS.

4. IN PURSUANCE OF ABOVE INSTRUCTIONS, USDEL SHOULD EXERCISE ITS DISCRETION SO AS NOT UNDULY TO PREJUDICE THE OUTCOME ON OTHER ISSUES BY ITS PURSUIT OF THESE. AT THE SAME TIME, USDEL HAS DISCRETION TO ACT IN VIGOROUS SUPPORT OF AMENDMENTS OF THE SUBSTANCE ISRAEL HAS IN MIND BECAUSE WE ATTACH SUCH IMPORTANCE TO IT.

5. RE REFTTEL (B), YOU ARE AUTHORIZED TO SUPPORT AUSTRALIAN PROPOSAL FOR ADDITIONAL LANGUAGE TO EFFECT THAT NO PERSON SHOULD BE PROSECUTED OR PUNISHED FOR SEEKING OR RECEIVING ASYLUM.  
KISSINGER

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENT DRAFT, POLITICAL ASYLUM, RESOLUTIONS, AMENDMENTS, TERRORISTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 17-Jan-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE010563  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** SMSCHWEBEL:MRP  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770017-0456  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
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**Legacy Key:** link1977/newtext/t19770144/aaaabmue.tel  
**Line Count:** 86  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
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**Message ID:** 5dc3f2d8-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN L  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 GENEVA 255, 77 GENEVA 274  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 15-Nov-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3579054  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ASYLUM AND TERRORISM  
**TAGS:** SREF, US, IS, UNHCR  
**To:** GENEVA  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/5dc3f2d8-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009